

BUDGET: 2018-19

TABLE 1: BUDGET AT A GLANCE

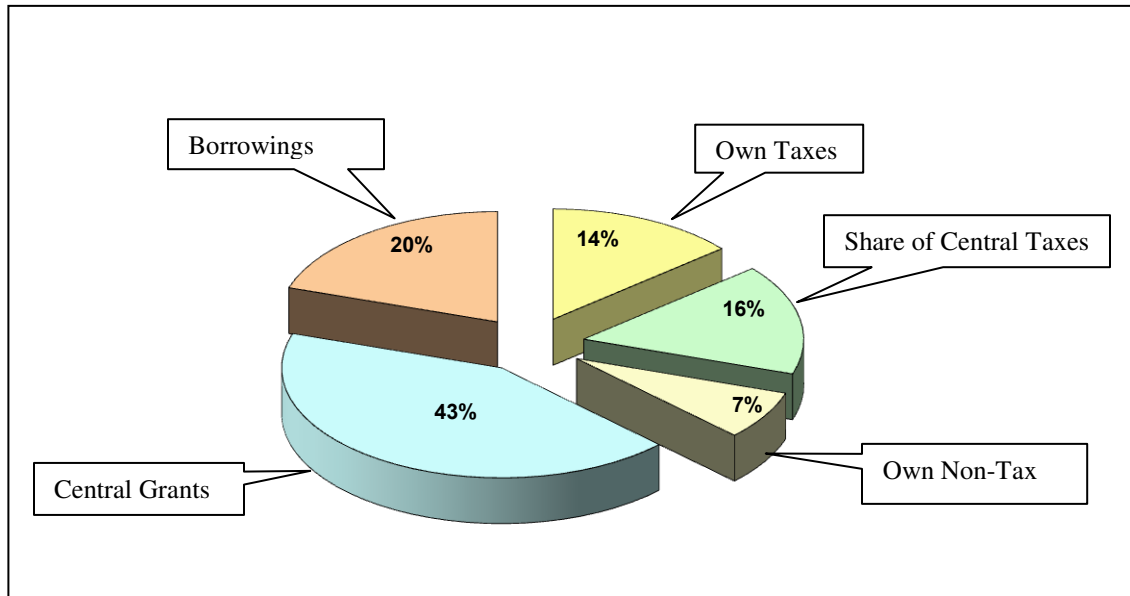
(Rs. in crore)

	Items	2016-17 (Actuals)	2017-18 (BE)	2017-18 (RE)	2018-19 (BE)
A.	Revenue Receipts	41978	58168	55307	64269
B.	Revenue Expenditure	39812	48819	43882	51185
	Revenue Surplus (A-B)	2166	9349	11425	13084
C.	Capital Receipts	8219	18167	15740	16044
D.	Capital Expenditure	10385	30653	25846	29128
	Capital A/C Deficit(C-D)	-2166	-12486	-10106	-13084
E.	Total Expenditure	50197	79472	69728	80313
F.	Total Receipts	50197	76335	71047	80313
	Unfunded Gap	0	3137	-1319	0

‘-’ sign indicates surplus

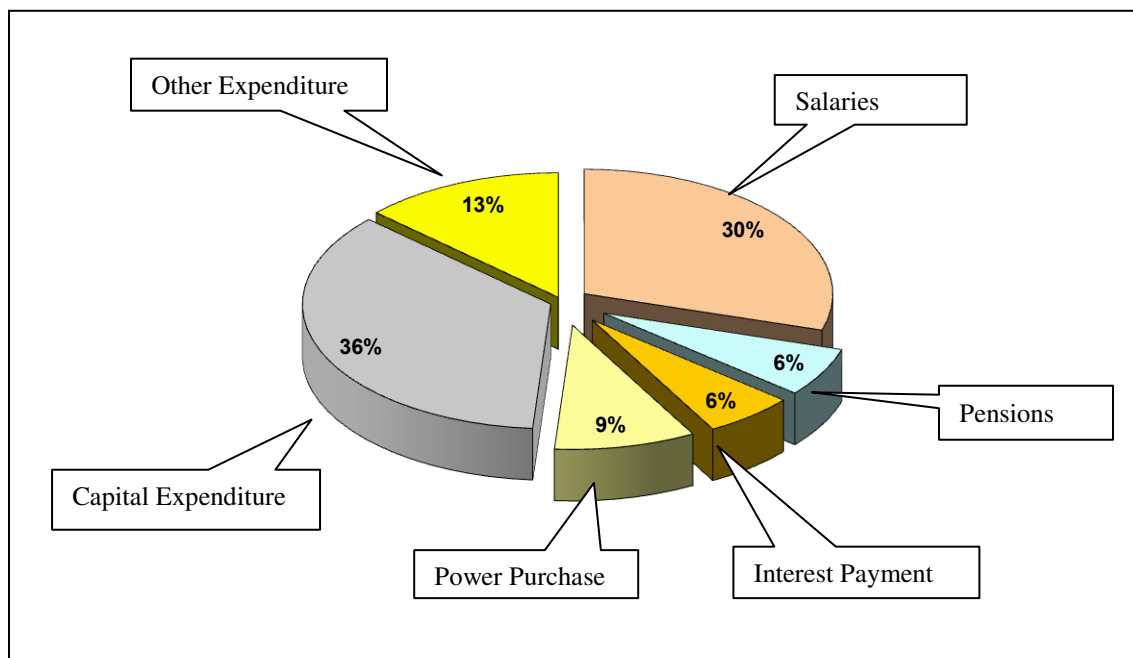
RUPEE: AS IT COMES (2018-19)

Graph: 1



RUPEE: AS IT GOES (2018-19)

Graph: 2

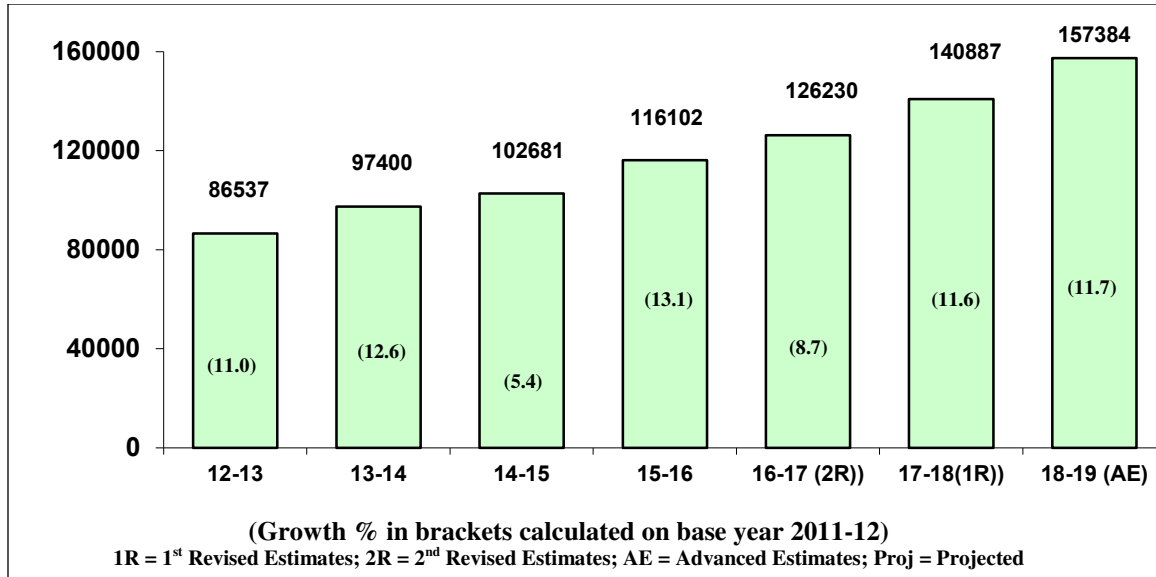


ECONOMIC GROWTH

GSDP at current prices

Graph: 3

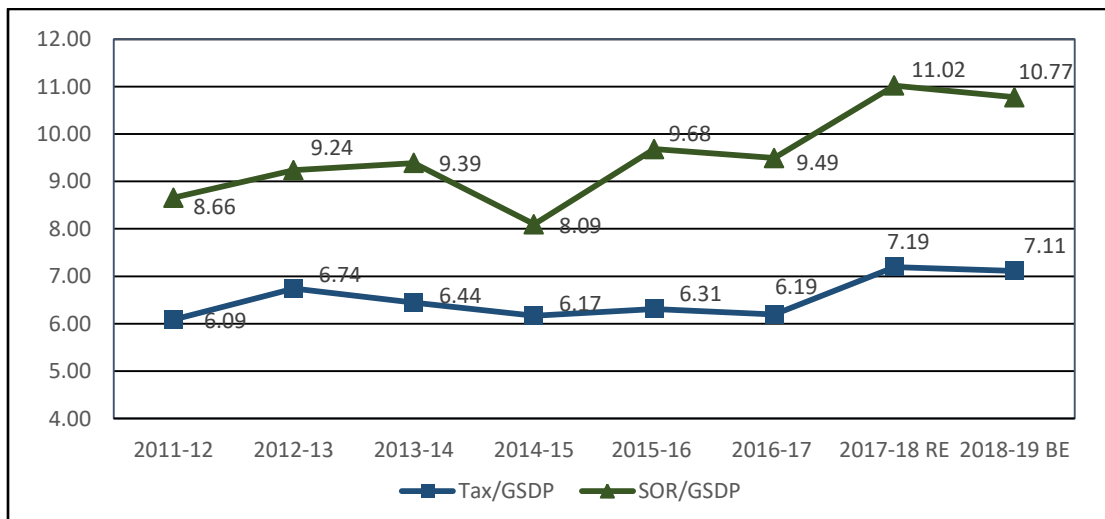
(Rs. in crore)



STATE TAXES & REVENUES – INCIDENCE & EFFICIENCY

Graph: 4

SOR % GSDP



SOR – State's Own Revenues

TABLE 2 BUDGET: BASIC DETAILS

(Rs. in crore)

Items	2016-17 (Actuals)	2017-18 (BE)	2017-18 (RE)	2018-19 (BE)
Revenue Receipts	41978	58168	55307	64269
(i+ii+iii+iv)				
i. Own Tax Revenue	7819	9931	10136	11194
ii. Non-Tax Revenue	4072	5308	5389	5761
iii. Share of Central Taxes	9489	9711	11803	12984
iv. Resources from Centre	20598	33118	27979	34330
v. Additional Resource Mobilization (ARM)	-	100	-	-
Revenue Expenditure of which:	39812	48819	43882	51185
<i>Interest payments</i>	<i>4567</i>	<i>5157</i>	<i>4594</i>	<i>4725</i>
CSS	2000	3000	2700	3000
Total Capital Receipts	8219	18167	15740	16044
i. Borrowings	5749	10537	8802	9133
ii. Provident Fund (Net) Liability	1846	2251	2078	2040
iii. Misc. Non-debt creating	605	74	52	65
iv. Recovery of Loans and Advances	19	5305	4808	4806
Total Capital Expenditure	10385	30653	25846	29128
i. Capital Expenditure	8945	23653	20346	21705
<i>of which : Repayments</i>	<i>2023</i>	<i>3145</i>	<i>3151</i>	<i>2727</i>
ii. CSS	1440	7000	5500	7423
Total Expenditure	50197	79472	69728	80313
i. Revenue Expenditure	36372	45819	41182	48185
ii. Capital Expenditure	10385	23653	20346	21705
iii. CSS	3440	10000	8200	10423
Total Receipts	50197	76335	71047	80313
i. Revenue Receipts	41978	58168	55307	64269
ii. Capital Receipts*	8219	18167	15740	16044
Revenue Surplus	2166	9349	11425	13084
Unfunded Gap/Resources Surplus	0	3137	-1319	0
Fiscal Deficit	6197	12425	8061	9673

* Includes State Power Bonds of Rs. 1500 crore as per Revised Estimates 2017-18 & Rs. 1500 crore for Budget Estimates 2018-19.

** Fiscal Deficit excludes UDAY Power Bonds (Ujwal Discom Assurance Yojna) as per guidelines of UDAY Scheme.

TABLE 3: REVENUE RECEIPTS

(Rs. in crore)

Items	2016-17 Actuals	2017-18 (BE)	2017-18 (RE)	2018-19 (BE)
Revenue Receipts (I+II)	41978	58168	55307	64269
I. From Centre	30087	42829	39782	47314
i. Share of Central Taxes	9489	9711	11803	12984
ii. Resources from Centre	20598	33118	27979	34330
II. State's Own Revenues (1+2+3)	11891	15339	15525	16955
1. State's Own Tax Revenues	7819	9931	10136	11194
a. GST: (SGST/IGST/Compensation)	0	0	3682	7061
a. Sales Tax/VAT	6012	7485	4055	1415
b. Excise Duty	569	536	536	620
c. Others	1238	1910	5545	9159
2. Non-Tax Revenues, of which	4072	5308	5389	5761
<i>Interest Receipts</i>	<i>19</i>	<i>2</i>	<i>2</i>	<i>2</i>
3. Additional Resource Mobilization (ARM)	-	100	-	-

TABLE 4: REVENUE RECEIPTS AND EXPENDITURE: COMPOSITION

(Rs. in crore)

	Items	2016-17 Actuals	2017-18 (BE)	2017-18 (RE)	2018-19 (BE)
A.	Revenue Expenditure of which:	39812	48819	43882	51185
	i. Interest	4567	5157	4594	4725
	ii. Power Purchase/Liability/Subsidy	6133	9400	*7400	#7400
	iii. Maintenance/Repairs/Material & Supplies	608	913	926	755
	iv. Grant in Aid	1599	1674	1599	1626
	iv. CSS	2000	3000	2700	3000
B.	Primary Revenue Expenditure, of which:	35245	43662	39046	46195
	i. Salaries	15122	20101	17554	23863
	ii. Pension	4216	4600	4600	5100
	iii. Others	15907	18961	16892	17332

* Includes Power Liability of Rs. 1500 and Subsidy of Rs. 1200 for R.E 2017-18.

Includes Power Liability of Rs. 1500 and Subsidy of Rs. 1200 for B.E 2018-19.

TABLE 5: CAPITAL RECEIPTS

(Rs.in crore)

Items	2016-17 Actuals	2017-18 (BE)	2017-18 (RE)	2018-19 (BE)
Capital Receipts	8219	18167	15740	16044
1. Negotiated loans	646	1000	700	800
2. Other Borrowings	3705	6037	6602	6833
3. Misc. Non-debt creating	605	74	52	65
4. Recovery of Loans and Advances	19	5305	4808	4806
5. Provident Fund (Net)	1846	2251	2078	2040
6. State Power Bonds/Uday	1398	3500	1500	1500

TABLE 6: CAPITAL EXPENDITURE

(Rs. in crore)

Items	2016-17 Actuals	2017-18 (BE)	2017-18 (RE)	2018-19 (BE)
Capital Expenditure of which:	10385	30653	25846	29128
i. Regular Capex*	6594	13492	10915	13800
ii. Loans & Advances	76	91	69	69
iii. Repayment of Debt	2023	3145	3151	2727
iv. Equity & Investment	251	5433	4778	3540
v. CSS	1440	7000	5500	7423
vi. Others#	-	1492	1433	1569
Deficit/Surplus on Capital Account	-2166	-12486	-10106	-13084

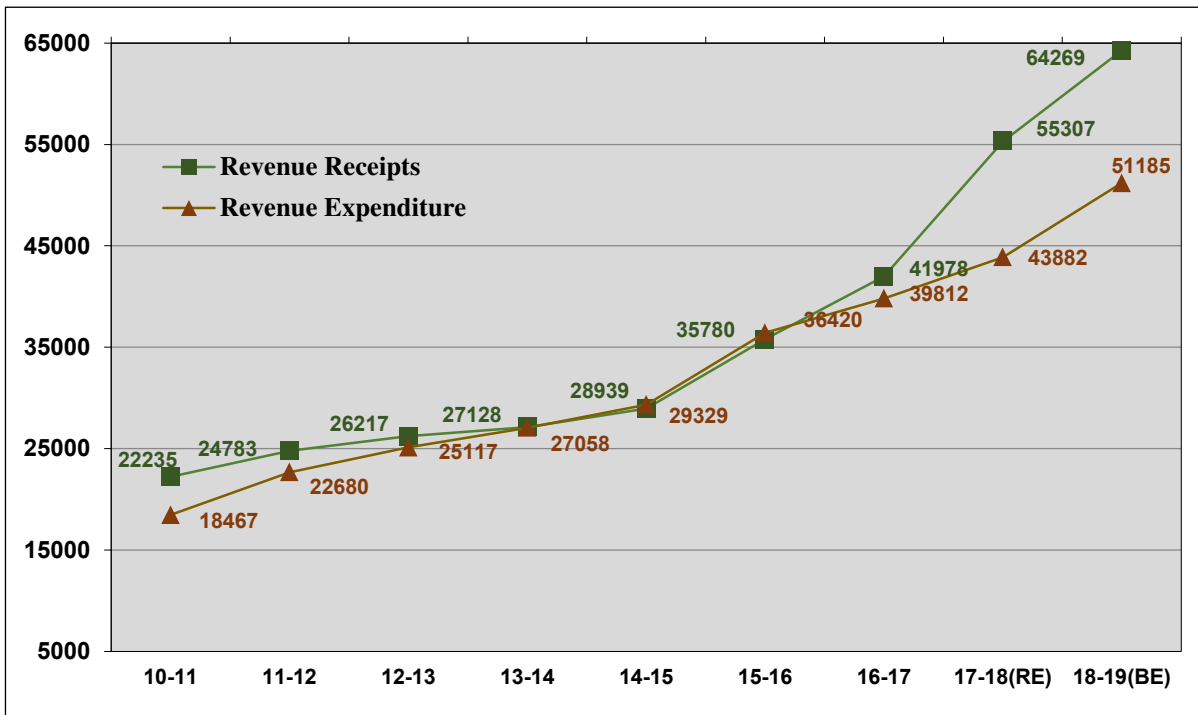
*The Regular Capex includes PMDP (TAMEIR) also.

Actual under others for 2016-17 forms part of Regular State Capex.

REVENUE RECEIPTS V/S REVENUE EXPENDITURE

Graph: 5

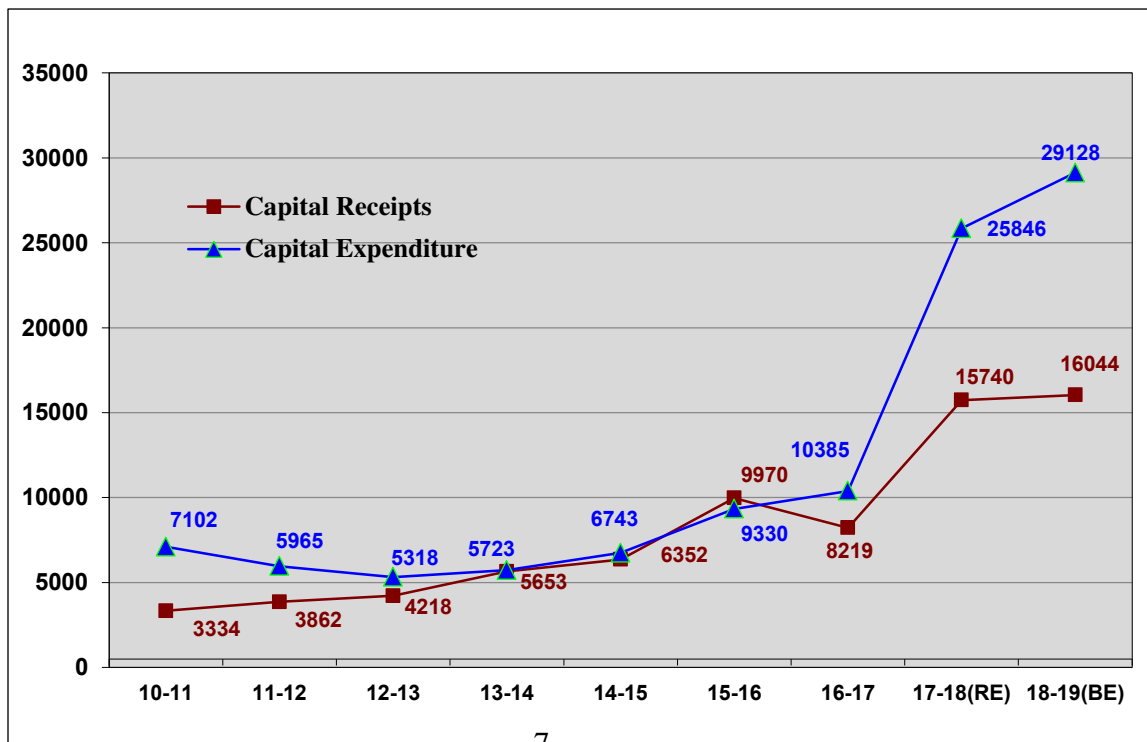
(Rs. in crore)



CAPITAL RECEIPTS V/S CAPITAL EXPENDITURE

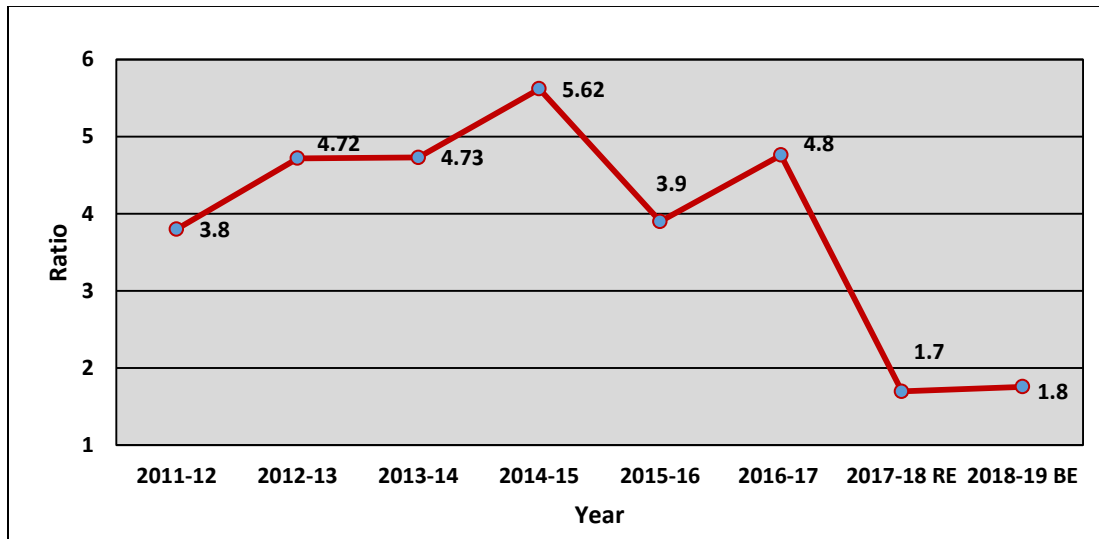
Graph: 6

(Rs. in crore)



REVENUE EXPENDITURE PER UNIT OF CAPEX

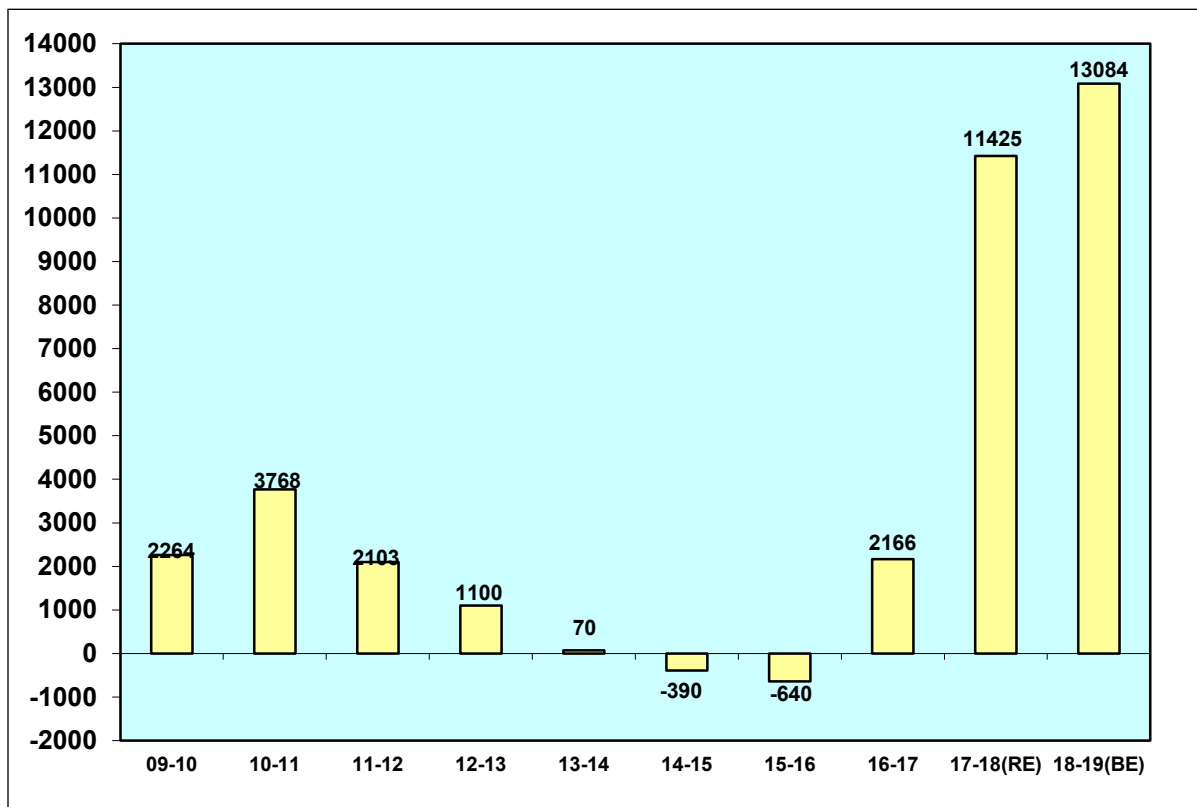
Graph: 7



REVENUE SURPLUS AVAILABLE FOR CAPITAL EXPENDITURE

Graph: 8

(Rs. in crore)

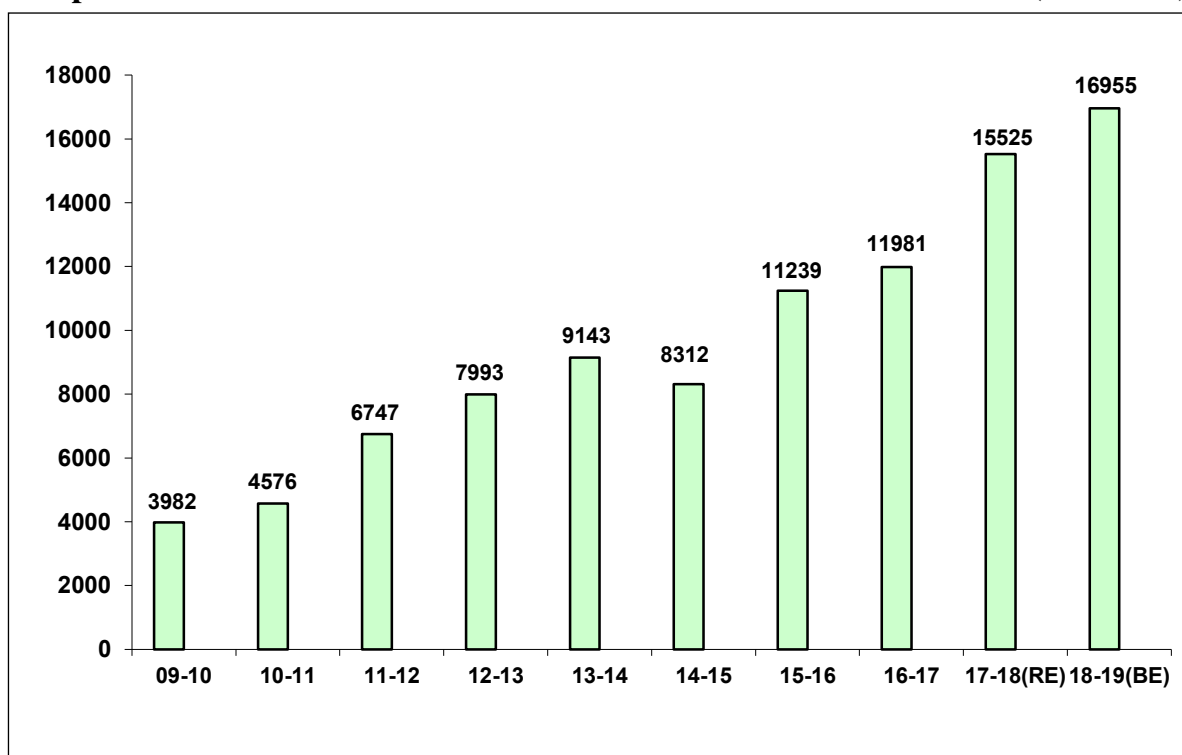


GROWTH IN OWN REVENUES

(TAX +NON-TAX)

Graph: 9

(Rs. in crore)



**TABLE 7: STATUTORY FLOW FROM CENTRE
(2017-18 & 2018-19)**

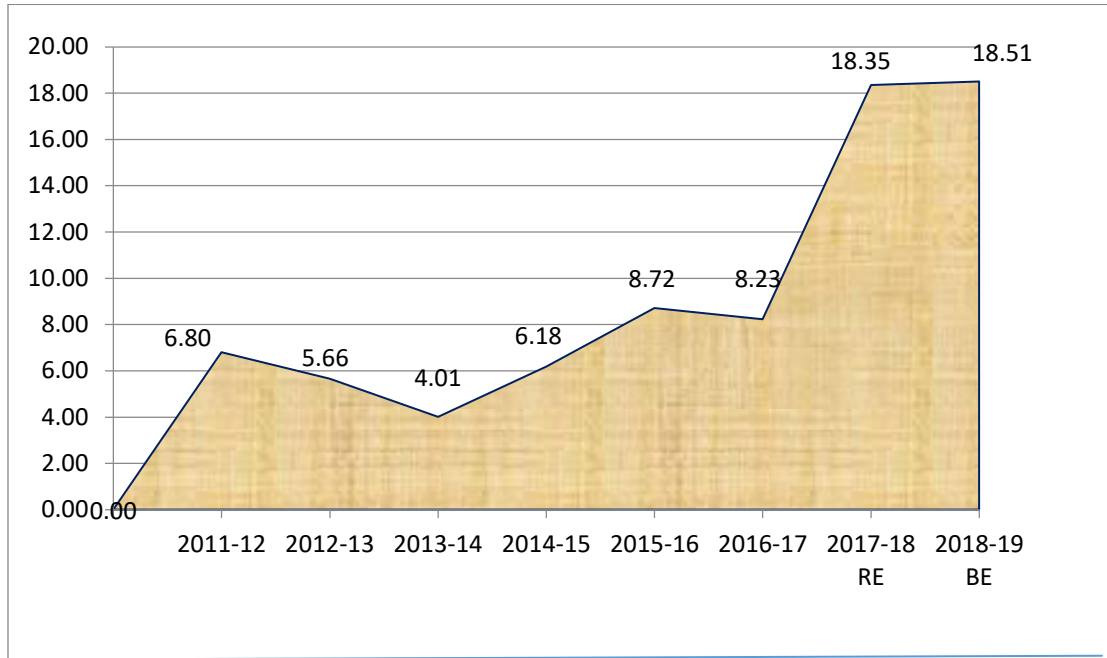
(Rs.in crore)

		BE (2017-18)	RE (2017-18)	BE (2018-19)
(A)	Entitled Grants	24329	26136	28591
	i. Share of Central Taxes	9711	11803	12984
	ii. Revenue Deficit Grants	11849	11849	12952
	iii. SDRF/NDRF	253	253	266
	iv. SRE	1384	1201	1204
	v. Other Central Schemes	199	97	108
	vii. FC Grants, of which	933	933	1077
	<i>a. PRIs</i>	675	675	779
	<i>b. ULBs</i>	258	258	298
(B)	Other Grants	18500	13646	18723
	i. Prime Ministers Development Programme (TAMEIR)	8500	5446	8300
	ii. CSS	10000	8200	10423
	Total (A+B)	42829	39782	47314

RATE OF INVESTMENT

Graph: 10

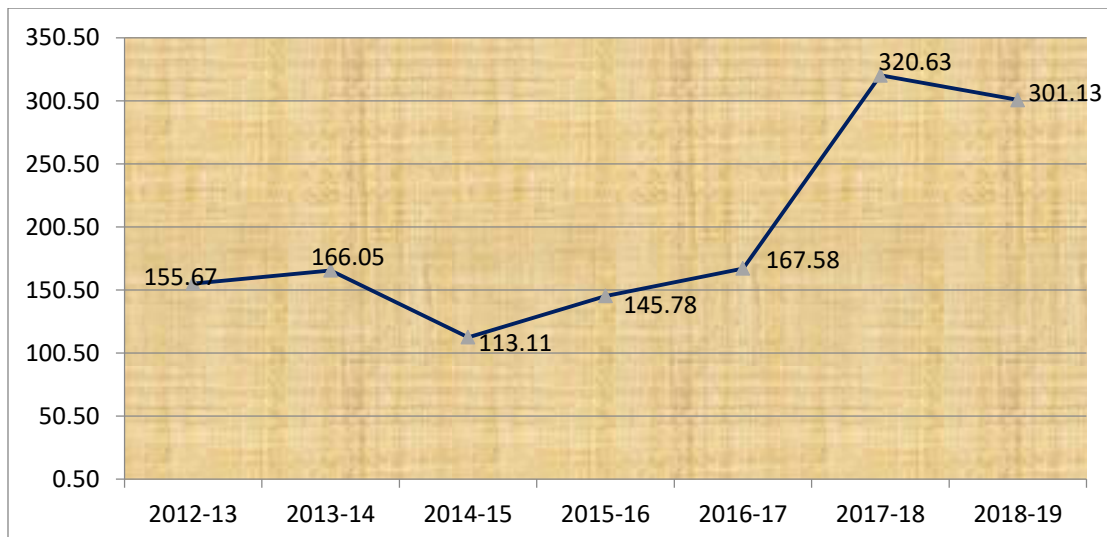
Capex as % SDP



UTILISATION OF FISCAL DEFICIT

Graph: 11

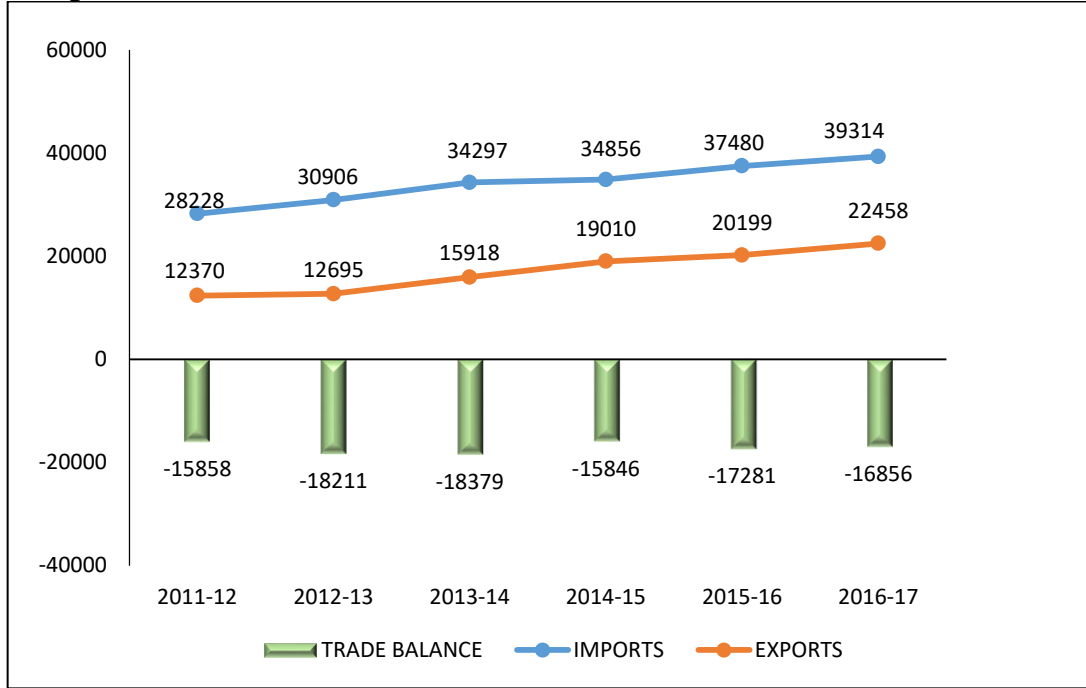
Capex as % of Fiscal Deficit



TRADE BALANCE

Graph: 12

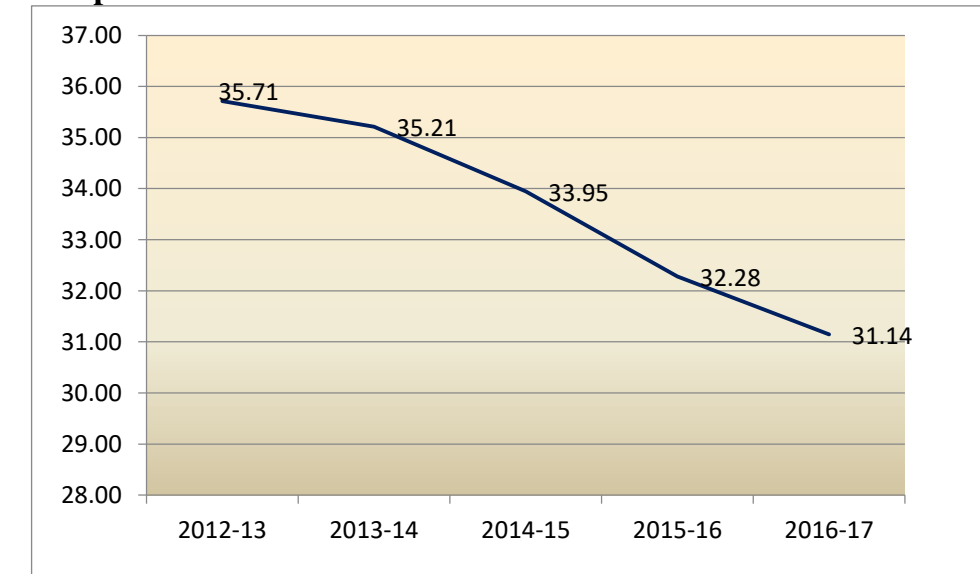
(Rs in Crore)



IMPORT INTENSITY OF GSDP

Graph: 13

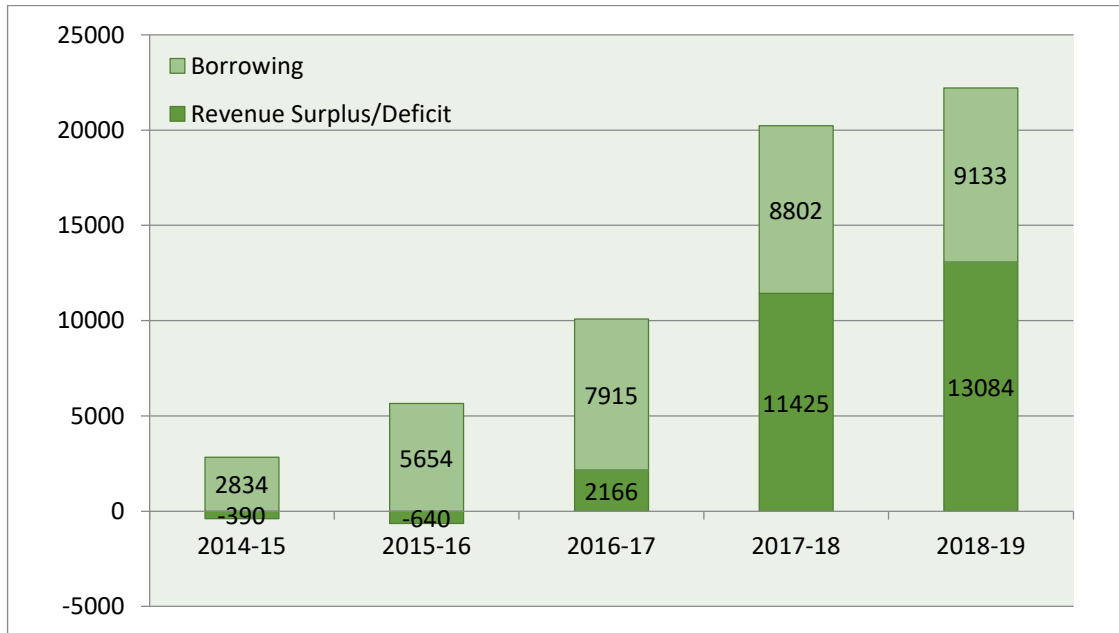
%



FINANCING OF CAPITAL EXPENDITURE

Graph: 14

(Rs in Crore)



FISCAL DEFICIT AND PRIMARY DEFICIT

Graph: 15

% of GSDP

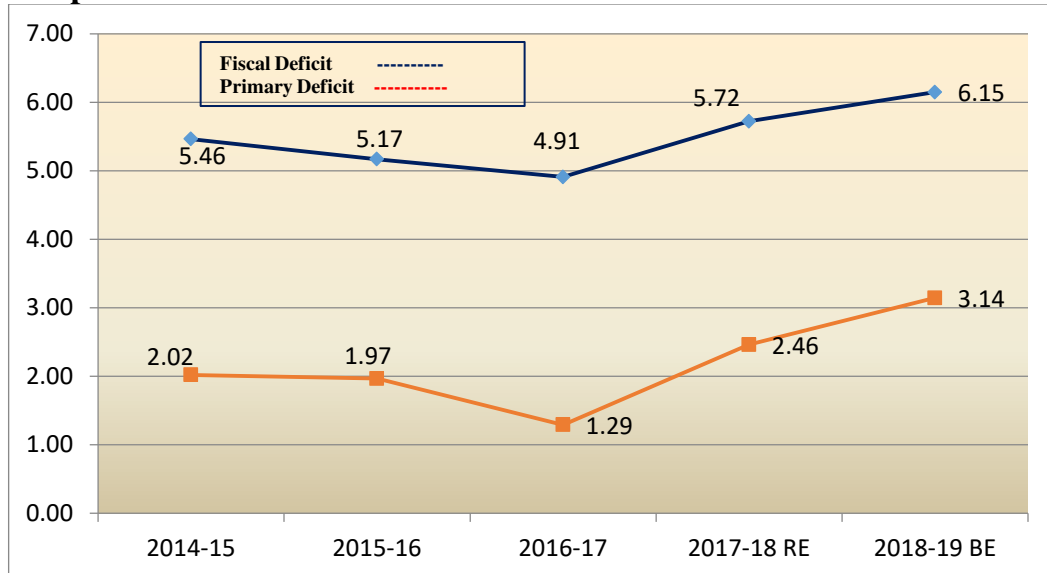


TABLE 8: SECTOR-WISE REVENUE EXPENDITURE

(Rs.in lakhs)

Demand No	Department	Budget Estimates 2017-18	Revised Estimates 2017-18	Budget Estimates 2018-19	% Expenditure of BE 2018-19
01	Administrative Sector				
01	General Administration	34367.69	35354.59	34816.95	0.68
02	Home	541340.14	478875.67	508252.89	9.93
04	Information	6519.50	5915.45	7193.45	0.14
09	Parliamentary Affairs	5495.38	5914.07	5776.10	0.11
10	Law	40812.67	36079.57	33468.89	0.65
14	Revenue	126724.74	110357.25	52838.24	1.03
24	Hospitality and Protocol	19671.32	21203.85	19531.11	0.38
33	Disaster Management, Relief and Rehabilitation	0.00	0.00	75659.72	1.48
	Total Administrative Sector	774931.44	693700.45	737537.35	14.41
02	Social Sector				
07	Education	658557.25	625344.77	658693.88	12.87
15	Food, Civil Supplies and Consumer Affairs	16820.19	14542.43	17812.93	0.35
17	Health and Medical Education	271573.48	254517.34	279513.17	5.46
18	Social Welfare	152181.20	151034.36	149730.99	2.93
25	Stationery and Printing/Labour and Employment	8048.11	8036.07	9352.87	0.18
27	Higher Education	93226.16	87474.51	86718.40	1.69
30	Tribal Affairs	0.00	0.00	4247.61	0.08
31	Culture	0.00	0.00	5584.71	0.11
34	Youth Services and Technical Education	0.00	0.00	46324.52	0.91
	Total Social Sector	1200406.39	1140949.48	1257979.08	24.58
03	Infrastructure Sector				
06	Power Development	1026984.10	818398.43	828104.97	16.18
16	Public Works	75754.51	74398.83	79570.98	1.55
19	Housing and Urban Development	70597.62	70381.20	71311.54	1.39
22	Irrigation and Flood Control	60009.92	53834.99	63351.79	1.24
23	Public Health Engineering	119588.14	119139.37	121674.52	2.38
35	Science and Technology	0.00	0.00	1335.83	0.03
	Total Infrastructure Sector	1352934.29	1136152.82	1165349.63	22.77
04	Economic Sector				
05	Ladakh Affairs	63761.89	59716.69	67169.69	1.31
11	Industries and Commerce	30965.11	25490.64	31992.19	0.63
12	Agriculture Production	110883.26	104032.27	94855.37	1.85
13	Animal/Sheep Husbandry	46735.29	42245.27	49802.57	0.97

20	Tourism	17154.46	17319.57	12807.31	0.25
21	Forest	71688.65	61102.69	66325.48	1.30
26	Fisheries	6878.50	6903.68	7108.86	0.14
28	Rural Development	45253.72	40093.03	43513.87	0.85
29	Transport	5435.50	5107.86	5614.46	0.11
32	Horticulture	0.00	0.00	14218.05	0.28
36	Cooperative	0.00	0.00	6443.56	0.13
	Total Economic Sector	398756.38	362011.70	399851.41	7.81
05	Finance Sector				
03	Planning Development and Monitoring	7561.26	7464.30	7731.80	0.15
08	Finance	1147317.55	1047886.92	1550023.53	30.28
	Total Finance Sector	1154878.81	1055351.22	1557755.33	30.43
	Overall Total	4881907.31	4388165.67	5118472.80	100.00

SECTOR WISE REVENUE EXPENDITURE

Graph: 16

(Rs in Crore)

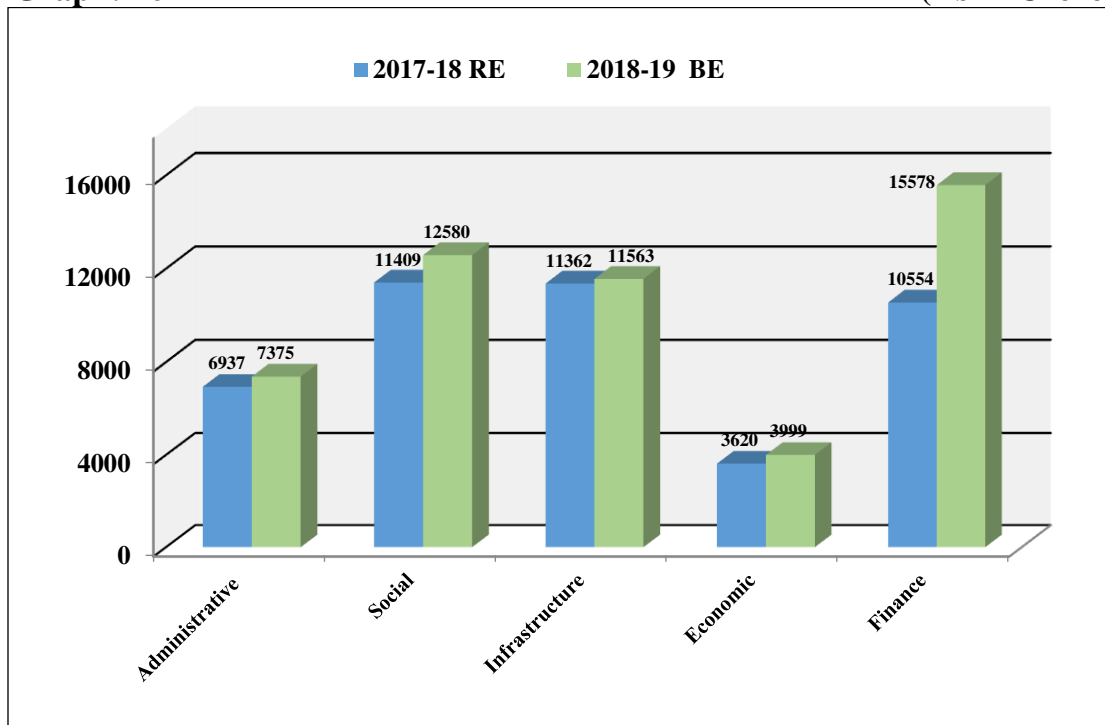


TABLE 9: SECTOR-WISE CAPITAL EXPENDITURE

(Rs.in lakhs)

Demand No	Department	Budget Estimates 2017-18	Revised Estimates 2017-18	Budget Estimates 2018-19	% Expenditure of BE 2018-19
01	Administrative Sector				
01	General Administration	372.00	272.00	230.00	0.01
02	Home	72945.00	64514.39	67149.00	3.16
04	Information	213.03	243.03	230.60	0.01
09	Parliamentary Affairs	3000.00	3000.00	800.00	0.04
10	Law	5760.08	4860.08	8327.00	0.39
14	Revenue	962.50	987.50	962.50	0.05
24	Hospitality and Protocol	8400.00	6860.65	9346.00	0.44
33	Disaster Management, Relief and Rehabilitation	110863.00	39350.00	71069.23	3.35
	Total Administrative Sector	202515.61	120087.65	158114.33	7.45
02	Social Sector				
07	Education	111243.63	110241.63	113243.62	5.34
15	Food, Civil Supplies and Consumer Affairs	511.96	611.96	872.00	0.04
17	Health and Medical Education	79300.86	82263.21	73380.29	3.46
18	Social Welfare	41755.44	32991.80	29574.58	1.39
25	Stationery and Printing/Labour & Employment	12014.28	6999.28	10503.03	0.49
27	Higher Education	31126.23	23337.05	22786.00	1.07
30	Tribal Affairs	4323.00	4648.00	6895.00	0.32
31	Culture	1125.00	1480.00	1687.50	0.08
34	Youth Services and Technical Education	26066.12	21703.37	25033.89	1.18
	Total Social Sector	307466.52	284276.30	283975.91	13.38
03	Infrastructure Sector				
06	Power Development	465149.31	287713.85	396155.43	18.67
16	Public Works	200599.50	193302.43	209838.39	9.89
19	Housing and Urban Development	71567.29	61014.16	118968.29	5.61
22	Irrigation and Flood Control	138445.19	71216.29	147594.72	6.95
23	Public Health Engineering	45171.43	43830.77	69334.43	3.27
35	Science and Technology	12015.00	15393.50	47645.00	2.24
	Total Infrastructure Sector	932947.72	672471.00	989536.26	46.63
04	Economic Sector				
05	Ladakh Affairs	15300.00	17800.00	16589.53	0.78
11	Industries and Commerce	21737.99	22106.99	21163.05	1.00
12	Agriculture Production	52095.11	39819.61	85595.79	4.03
13	Animal/Sheep Husbandry	7373.00	6844.86	11009.05	0.52
20	Tourism	64839.55	45688.05	44938.88	2.12

21	Forest	10149.21	6957.21	11584.21	0.55
26	Fisheries	837.87	837.87	760.00	0.04
28	Rural Development	171606.36	163805.50	190677.71	8.98
29	Transport	1175.00	1470.00	1175.00	0.06
32	Horticulture	34572.30	28015.13	38615.00	1.82
36	Cooperative	500.00	26071.00	500.00	0.02
	Total Economic Sector	380186.39	359416.22	422608.22	19.91
05	Finance Sector				
03	Planning Development and Monitoring	218758.38	200934.43	263065.29	12.40
08	Finance	7250.30	4301.98	5000.00	0.24
	Total Finance Sector	226008.68	205236.41	268065.29	12.63
	Overall Total	2049124.92	1641487.58	2122300.01	100.00

SECTOR WISE CAPITAL EXPENDITURE

Graph: 17

(Rs in Crore)

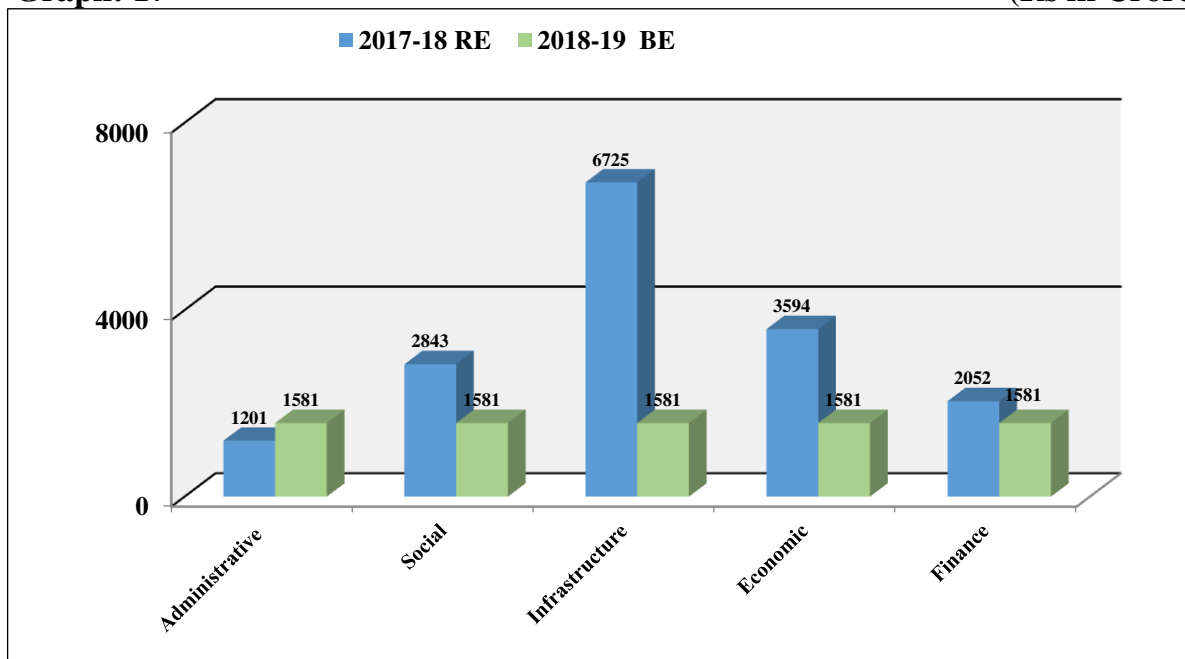


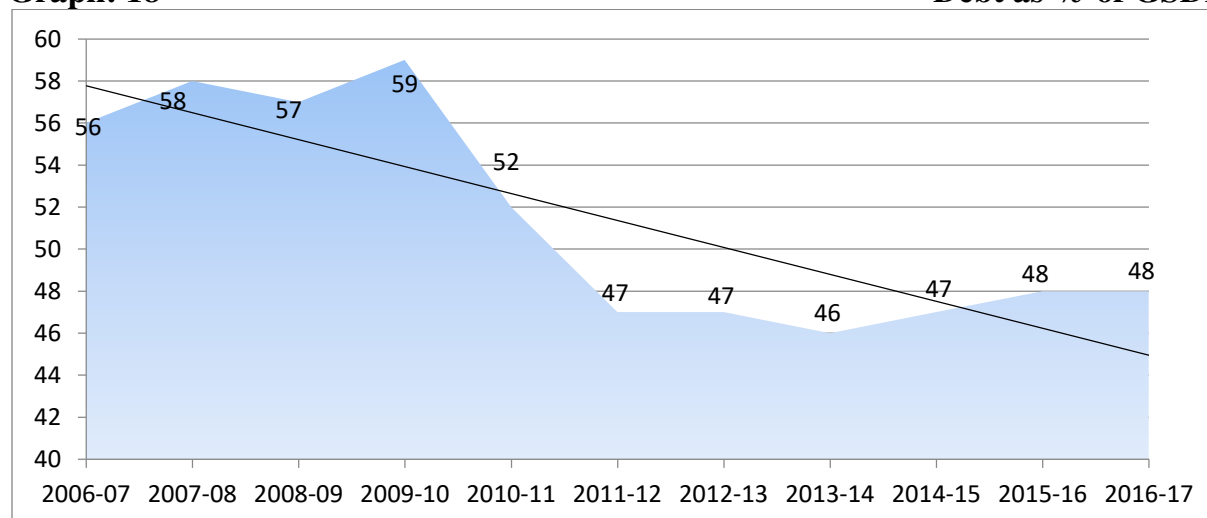
TABLE 10: DEBT POSITION OF THE STATE IN THE PAST 11 YEARS

(Rs in crore)

Year	Internal Debt	Loans & Advances from Central Govt.	Total Public Debt	Insurance and Pension Funds	Provi- dent Funds	Other Obligations*	Total Liabili- ties	GSDP at current prices	% of total liability to GSDP
								Base Year 2004-05	
2006-07	8766	3384	12150	233	3720	2488	18591	33230	56
2007-08	10964	3262	14226	249	4046	2834	21355	37099	58
2008-09	13336	3135	16471	268	4485	3051	24275	42315	57
2009-10	15449	3144	18593	333	5113	4685	28724	48385	59
2010-11	**16535	2032	18567	358	6291	4756	29972	58073	52
								Base Year 2011-12	
2011-12	20789	1903	22692	384	8335	4845	36256	77945	47
2012-13	22796	1839	24635	454	9954	5205	40248	86537	47
2013-14	24715	1775	26490	505	11893	5758	44646	97400	46
2014-15	26525	1675	28200	602	14028	5484	48314	102681	47
2015-16	30452	1579	32031	671	16846	5798	55346	116102	48
2016-17	34018	1489	35507	775	18588	5803	60673	126230	48

* Interest/Non-interest bearing obligations such as deposits of Local Funds, other earmarked funds etc.

** Excluding one-off debt of Rs. 1300 crore for reduction of overdraft.

DEBT/GSDP RATIO**Graph: 18****Debt as % of GSDP**

STATE BUDGET: VARIOUS COMPONENTS

The State Budget comprises of three parts:

1. Consolidated Fund
2. Public Account
3. Contingency Fund

The Consolidated Fund is the source for all the “usual” budgetary transactions whether of capital, revenue or loan nature. State Tax and Non-Tax revenues are entered into the Consolidated Fund and any expenditure which are to be met from the Consolidated Fund must be voted by the State Legislature. Expenditures of ‘Charged’ nature are also met out of the Consolidated Fund.

The Consolidated Fund itself comprises of two parts:

- a) the revenue account ; and
- b) the capital account.

The revenue account comprises expenditures incurred in connection with the routine administration of the State, such as salaries, wages, maintenance and repairs, telephone expenses, day to day office running expenses and other overheads. Expenditures relating to the creation of assets which includes most (but not all) of Plan expenditure is covered in the Capital account.

Revenue receipts are all those incomes which do not incur repayment liability. These include, in addition to the State’s own revenues, grants from the Central Government for the financing of State Plans, as well as non-plan grants.

Capital receipts include internal debt, loans from the Center and the State’s recovery of its own loans advanced to State Corporations, Co-operative Societies, etc., and are entered in the capital account. On the outlay side of the capital account, there are expenditures corresponding to the State’s own investment outlay and disbursements, which comprise of repayment of State public debt and the loans and advances made by the State to the various entities. Thus, both the capital and debt portions of the Consolidated Fund are under the Capital budget.

The Public Account includes those funds which do not belong to the State but which the State holds in trust for other entities. This would include such items as accumulations of the employees' provident fund, reserve and depreciation funds, deposits from Municipal Corporations, pension fund etc. It could rightly be characterized as the fund for which the State acts as "banker".

The Contingency Fund, as its name implies, is a fund for emergency use. It is included in the Budget to cover generally the decretal amounts and other unforeseen emergent expenditures. Expenditure from the Contingency Fund can be made with Cabinet consensus alone and hence have the advantage that the budgetary procedure - involving legislative approval - is circumvented; albeit the seal of Legislature subsequently to the expenditure thus incurred is a must. The monetary ceiling of Contingency Fund in most states is raised every few years through the budgetary process.

DEFINITIONS:-

1. **Revenue Receipts** are all those receipts, which do not incur repayment liability. These include the State's own revenues (Tax and Non-Tax), share in central taxes, statutory and non-statutory grants from the Central Government. These also include interest and dividend on investments made by the Government.
2. **Revenue Expenditure** covers all the routine administrative expenditure of the State, incurred salaries and wages, pension, interest payments, maintenance and repairs. Also, overheads like payment of rent, taxes and other establishment expenditure.
3. **Capital Receipts** include loans raised by the State from the market, borrowings from RBI and other institutions, loans from the Centre, receipts from special securities issued to NSSF and the State's recovery of its own loans and proceeds from disinvestment of Government's stake in Public Sector Undertakings.
4. **Capital Expenditure** relates to the creation of assets. This corresponds to the investment outlay on the acquisition of permanent assets like land, buildings, plant & machinery and all other physical infrastructure. Disbursements, which comprised of repayment of State public debt and loans and advances made by the State to the various entities, are also taken as Capital Expenditure.

5. **Miscellaneous Capital Receipts (MCR)** are treated as Non Debt Capital Receipts.
6. **Primary Deficit** is Fiscal Deficit net of 'Interest Payments and Debt Servicing' under Revenue Component.
7. **Revenue Deficit** is the difference between Revenue expenditure and Revenue Receipts.
8. **Budget Deficit**, is the difference between total expenditure and total receipts and has to be zero in the absence of monetization. State Governments have no access to the monetization route and as such Budget Deficit in their case ought to be zero.
9. **Fiscal Deficit** is the difference between total expenditure and revenue receipts, recovery of loans & advances and other non-debt capital receipts.
10. **Finance Bill** consists the Government's proposals for the imposition of new taxes, modification of the existing tax structure or continuance of the existing tax structure beyond the period approved by the legislature.